## 109TH CONGRESS 1ST SESSION

# H. R. 1361

To improve the ability of the Federal Government to coordinate and conduct stabilization and reconstruction operations in countries or regions that are in, are in transition from, or are likely to enter into, conflict or civil strife, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

March 17, 2005

Mr. Dreier introduced the following bill; which was referred to the Committee on International Relations

# A BILL

- To improve the ability of the Federal Government to coordinate and conduct stabilization and reconstruction operations in countries or regions that are in, are in transition from, or are likely to enter into, conflict or civil strife, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
  - 4 (a) Short Title.—This Act may be cited as the
  - 5 "International Security Enhancement Act of 2005".
  - 6 (b) Table of Contents for
  - 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.

#### TITLE I—DEPARTMENT OF STATE REFORM

- Sec. 101. Authority to provide assistance for stabilization and reconstruction operations.
- Sec. 102. Office of the Coordinator for Stabilization and Reconstruction.
- Sec. 103. Stabilization and Reconstruction Operations Support Fund.
- Sec. 104. Authorizations of appropriations.

#### TITLE II—MISCELLANEOUS PROVISIONS

- Sec. 201. Rules of construction.
- Sec. 202. Sense of Congress.

#### l SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) The United States is engaged in a Global
- 4 War on Terrorism, in which threats to the security
- 5 of the United States often originate in weak or fail-
- 6 ing countries.
- 7 (2) The National Security Strategy announced
- 8 by President George W. Bush in September 2002
- 9 states that "the United States and countries cooper-
- ating with us must not allow the terrorists to de-
- velop new home bases".
- 12 (3) It is in the interests of the United States
- to develop a comprehensive framework to monitor
- weak or failing countries and prepare to deal effec-
- tively with these countries before they become immi-
- nent threats to the people of the United States.
- 17 (4) The Department of State is uniquely
- equipped to communicate with other United States
- agencies and international organizations to plan for

- stabilization and reconstruction operations in weak or failing countries, both as an alternative to military intervention and as a successor to military conflict, if such conflict becomes unavoidable.
  - (5) Over the past 15 years the United States has been involved in major stabilization and reconstruction operations in Somalia, Haiti, Bosnia and Herzegovina, Kosovo, Liberia, Afghanistan, and Iraq, and has contributed significant resources to operations in El Salvador, Nicaragua, Guatemala, Rwanda, Sierra Leone, Colombia, and East Timor. The knowledge and experience of United States agencies, in cooperation with international organizations, was critical to successfully providing security and humanitarian relief and establishing the rule of law in these countries.
  - (6) The ability of the Department of Defense, the Department of State, the National Security Council, and various international organizations to coordinate and cooperate effectively to deal with emerging threats is essential for enhancing the ability of the United States and its allies to win the Global War on Terrorism.
  - (7) A 2003 report from the RAND Corporation states "stabilization and reconstruction with the ob-

1	jective of promoting a transition to democracy ap-
2	pear to be the inescapable responsibility of the
3	world's only superpower. Therefore the United
4	States ought to make the smaller long-term invest-
5	ments in its own institutional capacity to conduct
6	such operations".
7	TITLE I—DEPARTMENT OF
8	STATE REFORM
9	SEC. 101. AUTHORITY TO PROVIDE ASSISTANCE FOR STA-
10	BILIZATION AND RECONSTRUCTION OPER-
11	ATIONS.
12	Chapter 1 of part III of the Foreign Assistance Act
13	of 1961 (22 U.S.C. 2251 et seq.) is amended by—
14	(1) redesignating the second section 620G (22
15	U.S.C. 2378a) as section 620J; and
16	(2) by inserting after section 620J, as so redes-
17	ignated, the following new section:
18	"SEC. 620K. ASSISTANCE FOR STABILIZATION AND RECON-
19	STRUCTION OPERATIONS.
20	"(a) In General.—If the President determines that
21	it is in the national security interests of the United States
22	for United States civilian agencies or non-Federal employ-
23	ees to engage in stabilization and reconstruction oper-
24	ations in a country or region that is in, or is in transition
25	from, or is likely to enter into, conflict or civil strife, the

- 1 President may, in accordance with the provisions set forth
- 2 in section 614(a)(3), notwithstanding any other provision
- 3 of law, and on such terms and conditions as the President
- 4 may determine, provide assistance under section 452 to
- 5 facilitate such operations and authorize the export of
- 6 goods and services needed in connection therewith.
- 7 "(b) Special Authorities.—To provide the assist-
- 8 ance authorized under subsection (a), the President may
- 9 exercise the authorities contained in sections 552(c)(2),
- 10 610, and 614 without regard to the percentage and aggre-
- 11 gate dollar limitations contained in such sections.".
- 12 SEC. 102. OFFICE OF THE COORDINATOR FOR STABILIZA-
- 13 TION AND RECONSTRUCTION.
- 14 (a) Establishment of Office.—The State De-
- 15 partment Basic Authorities Act of 1956 (22 U.S.C. 2651a
- 16 et seq.) is amended by adding after section 60 (22 U.S.C.
- 17 2732) the following new section:
- 18 "SEC. 61. OFFICE OF THE COORDINATOR FOR STABILIZA-
- 19 TION AND RECONSTRUCTION.
- 20 "(a) Office of the Coordinator for Stabiliza-
- 21 TION AND RECONSTRUCTION.—
- 22 "(1) Establishment of office.—The Sec-
- retary shall establish within the Department of State
- an Office of the Coordinator for Stabilization and
- 25 Reconstruction.

1	"(2) Head of office.—The head of the Office
2	shall be the Coordinator for Stabilization and Recon-
3	struction. The President shall appoint the Coordi-
4	nator, by and with the advice and consent of the
5	Senate. The Coordinator shall have the rank of Am-
6	bassador-at-Large.
7	"(3) Purpose of Office shall
8	have primary responsibility for planning and admin-

- have primary responsibility for planning and administering stabilization and reconstruction operations in a country or region that is in, or is in transition from, or is likely to enter into, conflict or civil strife. In particular, the Office shall be responsible for the following:
  - "(A) Identifying a country or region that is in, is in transition from, or is likely to enter into, conflict or civil strife.
  - "(B) Monitoring political and economic developments in a country or region that is in, is in transition from, or is likely to enter into, conflict or civil strife.
  - "(C) Preparing stabilization operations to address the dangers posed by a country or region that is in, is in transition from, or is likely to enter into, conflict or civil strife.

1	"(D) Preparing reconstruction operations,
2	including operations relating to civil and polit-
3	ical affairs, for a country in which the United
4	States participates or may participate in a re-
5	construction operation.
6	"(E) Administering and managing the Sta-
7	bilization and Reconstruction Corps and the
8	Stabilization and Reconstruction Reserve estab-
9	lished under subsections (c) and (d), respec-
10	tively.
11	"(F) Coordinating the planning and execu-
12	tion of stabilization and reconstruction oper-
13	ations with—
14	"(i) the Department of Defense and
15	other relevant departments;
16	"(ii) the Central Intelligence Agency
17	and other relevant elements of the intel-
18	ligence community;
19	"(iii) such other United States gov-
20	ernment agencies as the Secretary deter-
21	mines appropriate;
22	"(iv) the United Nations, the North
23	Atlantic Treaty Organization, and other
24	relevant international organizations: and

1	"(v) relevant non-governmental orga-
2	nizations.
3	"(G) Managing resources needed to re-
4	spond to a country or region that is in, is in
5	transition from, or is likely to enter into, con-
6	flict or civil strife.
7	"(b) International Stabilization and Recon-
8	STRUCTION TRAINING CENTER.—
9	"(1) Establishment.—There is established
10	within the George P. Shultz National Foreign Af-
11	fairs Training Center (originally established under
12	section 701 of the Foreign Service Act of 1946, de-
13	scribed in section 701 of the Foreign Service Act of
14	1980 (22 U.S.C. 4021), and commonly referred to
15	as the 'Foreign Service Institute' or the 'institution')
16	an International Stabilization and Reconstruction
17	Training Center (referred to in this subsection as
18	the 'Center').
19	"(2) Duties.—The Center shall be responsible
20	for—
21	"(A) conducting inter-agency training, in-
22	cluding training related to inter-agency deci-
23	sionmaking, operational planning, and execution
24	simulations, for mid-level Government officials
25	and managers to prepare these officials and

1	managers to address stabilization and recon-
2	struction operations;
3	"(B) conducting advanced training related
4	to stabilization and reconstruction operations
5	for members of the Stabilization and Recon-
6	struction Corps and Stabilization and Recon-
7	struction Reserve;
8	"(C) conducting pre-deployment training
9	related to stabilization and reconstruction oper-
10	ations for civilians and military-civil affairs per-
11	sonnel;
12	"(D) conducting exercises related to sta-
13	bilization and reconstruction operations for
14	United States and international experts;
15	"(E) developing a uniform set of operating
16	procedures for stabilization and reconstruction
17	operations; and
18	"(F) conducting ongoing evaluations and
19	after-action reviews of stabilization and recon-
20	struction operations.
21	"(3) Support.—The Secretary, in coordination
22	with the Director of the Foreign Service Institute
23	(appointed under section 701(a) of the Foreign
24	Service Act of 1980 (22 U.S.C. 4021(a)), shall pro-
25	vide the Center with such staff and resources as the

1	Secretary and the Director consider necessary and
2	appropriate to allow the Center to properly carry out
3	the duties specified in paragraph (2).
4	"(c) Stabilization and Reconstruction
5	Corps.—
6	"(1) Establishment and purpose.—The Co-
7	ordinator shall establish within the Office a Sta-
8	bilization and Reconstruction Corps intended to pro-
9	vide assistance in support of stabilization and recon-
10	struction operations in a country or region that is
11	in, is in transition from, or is likely to enter into,
12	conflict or civil strife.
13	"(2) Composition.—The Coordinator shall
14	hire—
15	"(A) no more than 250 individuals to serve
16	in the Corps; and
17	"(B) such other individuals as the Sec-
18	retary may designate, in consultation with the
19	Administrator of the United States Agency for
20	International Development, as members of the
21	Corps from among employees of the Depart-
22	ment of State and the United States Agency for
23	International Development.
24	"(3) Use of the center.—The Coordinator
25	shall utilize the International Stabilization and Re-

- 1 construction Training Center to provide members of 2 the Corps with such advanced training in stabilization and reconstruction operations as the Coordi-3 4 nator considers necessary and appropriate to main-5 tain the operational readiness of the Corps. 6 "(4) Deployment.—The President, 7 through the Coordinator, may authorize the deploy-8 ment of members of the Corps to a country or re-9 gion that is in, is in transition from, or is likely to 10 enter into, conflict or civil strife in support of sta-11 bilization or reconstruction operations under section 12 620K of the Foreign Assistance Act of 1961. 13 "(5) Compensation.—Members of the Corps 14 hired under paragraph (2) shall be compensated in 15 accordance with— "(A) the appropriate salary class for the 16 17 Foreign Service, as set forth in sections 402 18 and 403 of the Foreign Service Act of 1980 (22)
- 20 "(B) the relevant authority under sections 21 3101 and 3392 of title 5, United States Code.

U.S.C. 3962 and 3963); or

- 22 "(d) Stabilization and Reconstruction Re-
- 23 SERVE.—

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"(1) ESTABLISHMENT AND PURPOSE.—The Co ordinator shall establish within the Office a Sta-

1 bilization and Reconstruction Reserve intended to 2 provide a ready source of volunteers who can provide 3 in-country assistance in support of stabilization and reconstruction operations in a country or region that is in, is in transition from, or is likely to enter into, 5 6 conflict or civil strife. 7 "(2) Deployment.—The President, 8 through the Coordinator, may authorize the deploy-9 ment of members of the Reserve to a country or re-10 gion in support of stabilization or reconstruction op-11 erations under section 620K of the Foreign Assist-12 ance Act of 1961. 13 "(3) Composition.— 14 "(A) VOLUNTEERS.—The Reserve shall be 15 composed of volunteers selected by the Coordi-16 nator, and may include— 17 "(i) individuals who are Federal em-18 ployees, including employees of the Depart-19 ment of State and the United States Agen-20 Development, for International 21 former employees of the executive, legisla-22 tive, or judicial branches; 23 "(ii) individuals who are retired or former members of the uniformed services: 24

1	"(iii) individuals from the United
2	States or foreign academic community;
3	"(iv) individuals from United States
4	or foreign non-governmental organizations;
5	and
6	"(v) such other individuals from the
7	United States or foreign countries as the
8	Coordinator considers necessary and ap-
9	propriate to satisfy the needs of the Re-
10	serve under this subsection.
11	"(B) Relevant expertise or experi-
12	ENCE REQUIRED.—Volunteers selected under
13	subparagraph (A) shall possess expertise in or
14	experience related to stabilization and recon-
15	struction operations, including individuals who
16	possess expertise or experience as—
17	"(i) members of the judiciary;
18	"(ii) members of a police force;
19	"(iii) health workers;
20	"(iv) penal officers;
21	"(v) civil planners or administrators;
22	"(vi) attorneys;
23	"(vii) constitutional experts;
24	"(viii) civil engineers;
25	"(ix) construction workers;

1	"(x) members of the financial services
2	sector;
3	"(xi) linguists and language experts;
4	or
5	"(xii) regional and cultural experts.
6	"(4) Use of the center.—The Coordinator
7	shall utilize the International Stabilization and Re-
8	construction Training Center to provide members of
9	the Reserve with such training in stabilization and
10	reconstruction operations as the Coordinator con-
11	siders necessary and appropriate to maintain the
12	operational readiness of the Reserve.
13	"(5) Limitation on Deployment.—
14	"(A) LIMITATION.—A member of the Re-
15	serve may not be deployed to a country or re-
16	gion that is in, is in transition from, or is likely
17	to enter into, conflict or civil strife for more
18	than 365 days during any two-year period, as
19	calculated from the date of the initial deploy-
20	ment of the member to any such country or re-
21	gion, unless the member consents to a longer
22	deployment.
23	"(B) TREATMENT OF ADVANCED TRAIN-
24	ING.—Training provided to a member of the
25	Reserve under paragraph (4) shall not be

1	counted for purposes of applying the limitation
2	on deployment described in subparagraph (A).
3	"(6) Compensation.—Although members of
4	the Reserve are volunteers, the Coordinator shall
5	compensate members of the Reserve during periods
6	of training and deployment in accordance with—
7	"(A) the appropriate salary class for the
8	Foreign Service, as set forth in sections 402
9	and 403 of the Foreign Service Act of 1980 (22
10	U.S.C. 3962 and 3963); or
11	"(B) the relevant authority under sections
12	3101 and 3392 of title 5, United States Code.
13	"(7) Extension of certain foreign serv-
14	ICE BENEFITS.—The Coordinator may extend to any
15	member of the Reserve who is deployed in support
16	of a stabilization or reconstruction operation the
17	benefits or privileges set forth in sections 412, 413,
18	704, and 901 of the Foreign Service Act of 1980
19	(22 U.S.C. 3972, 3973, 4024, and 4081) to the
20	same extent and in the same manner that such ben-
21	efits and privileges are extended to members of the
22	Foreign Service.
23	"(8) Employment and reemployment
24	RIGHTS.—Members of the Reserve shall be treated
25	as members of the uniformed services, as defined in

section 4303(16) of title 38, United States Code, for purposes of employment and reemployment rights under subchapters I and II of chapter 43 of such title.

# "(9) Non-reserve personnel.—

"(A) Contracting authority.—The Coordinator may procure the services of individuals or organizations by contract to assist the
Office in any stabilization or reconstruction operation in which the Office may be involved. Individuals performing services related to such assistance shall not by virtue of such performance
be considered employees of the United States
for purposes of any law administered by the Office of Personnel Management (except that the
Coordinator may determine the applicability to
such individuals of any law administered by the
Coordinator concerning such performance by
such individuals).

"(B) Experts and consultants.—In the event of a stabilization or reconstruction operation in which the Office is involved, and to the extent necessary to obtain without undue delay necessary services considered by the Coordinator to be relevant to the success of such op-

eration, the Coordinator may procure the services of experts and consultants under section 3109 of title 5, United States Code.

"(C) AUTHORITY TO ACCEPT AND ASSIGN DETAILS.—The Coordinator may accept details or assignments of employees of the executive, legislative, or judicial branches, members of the uniformed services, and employees of State or local governments on a reimbursable or non-reimbursable basis in order to satisfy the needs of the Office. The assignment of an employee of a State or local government under this subsection shall be consistent with subchapter VI of chapter 33 of title 5, United States Code.

"(D) ACCEPTANCE OF UNPAID VOLUNTEER SERVICES.—In the event of a stabilization or reconstruction operation in which the Office is involved, the Coordinator may accept the services of certain individuals to assist the Office in the administration of such operations without regard to section 1342 of title 31, United States Code. Individuals providing such services shall be uncompensated.

"(10) SUPERVISION AND TREATMENT OF RE-SERVE AND NON-RESERVE PERSONNEL.—

1	"(A) Supervision.—The Coordinator
2	shall—
3	"(i) ensure that members of the Re-
4	serve and non-Reserve personnel under
5	paragraph (9) are notified of the scope of
6	the services accepted pursuant to such
7	paragraph;
8	"(ii) supervise the non-Reserve per-
9	sonnel to the same extent as Federal em-
10	ployees performing similar services; and
11	"(iii) ensure that a non-Reserve indi-
12	vidual has appropriate credentials or is
13	otherwise qualified to perform in the ca-
14	pacity for which the services of such indi-
15	vidual are accepted.
16	"(B) Applicability of provisions re-
17	LATING TO FEDERAL EMPLOYEES.—Members of
18	the Reserve or non-Reserve personnel under
19	paragraph (9) who are not Federal employees
20	shall not be considered as Federal employees by
21	reason of the performance of services, except
22	for the purposes of the following provisions of
23	the United States Code:
24	"(i) Chapter 81 of title 5, relating to
25	compensation for work-related injuries.

1	"(ii) Chapter 171 of title 28, relating
2	to tort claims.
3	"(iii) Chapter 11 of title 18, relating
4	to conflicts of interest.
5	"(e) Emergency Assistance.—Pursuant to section
6	452 of the Foreign Assistance Act of 1961 (22 U.S.C.
7	2151 et seq.), the Secretary, acting through the Coordi-
8	nator, shall use emergency financial assistance furnished
9	from the Department of State Stabilization and Recon-
10	struction Operations Support Fund to carry out stabiliza-
11	tion and reconstruction operations in a country or region
12	that is in, is in transition from, or is likely to enter into,
13	conflict or civil strife.".
14	(b) Conforming Amendment Concerning Train-
15	ING AT THE FOREIGN SERVICE INSTITUTE.—The first
16	sentence of section 701(a) of the Foreign Service Act of
17	1980 (22 U.S.C. 4021(a)) is amended by inserting ", in-
18	cluding training and instruction under section 61(b) of the
19	State Department Basic Authorities Act of 1956 (22
20	U.S.C. 2651a et seq.)," after "foreign relations".
21	SEC. 103. STABILIZATION AND RECONSTRUCTION OPER-
22	ATIONS SUPPORT FUND.
23	The Foreign Assistance Act of 1961 (22 U.S.C. 2151
24	et seq.) is amended by adding after section 451 (22 U.S.C.
25	2261) the following new section:

## 1 "SEC. 452. STABILIZATION AND RECONSTRUCTION OPER-

- 2 ATIONS SUPPORT FUND.
- 3 "(a) Establishment and Funding.—There is es-
- 4 tablished in the Treasury an account to be known as the
- 5 'Department of State Stabilization and Reconstruction
- 6 Operations Support Fund' (in this section referred to as
- 7 the 'Fund'). The Fund shall consist of amounts appro-
- 8 priated to the Fund. Amounts in the Fund are available
- 9 without further appropriation and until expended to carry
- 10 out this section.
- 11 "(b) Emergency Financial Assistance and Co-
- 12 ORDINATION.—The President, acting through the Sec-
- 13 retary of State and the Coordinator for Stabilization and
- 14 Reconstruction of the Department of State under section
- 15 61(e) of the State Department Basic Authorities Act of
- 16 1956 (22 U.S.C. 2651a et seq.), is authorized to use
- 17 amounts in the Fund to furnish emergency financial as-
- 18 sistance to the Office of the Coordinator for Stabilization
- 19 and Reconstruction of the Department of State, estab-
- 20 lished under such section, for use with respect to a country
- 21 or region that is in, is in transition from, or is likely to
- 22 enter into, conflict or civil strife.
- 23 "(c) Use of Emergency Financial Assistance
- 24 FOR STABILIZATION AND RECONSTRUCTION OPER-
- 25 ATIONS.—

1 "(1) IN GENERAL.—The Coordinator shall use 2 the emergency financial assistance furnished under 3 this section to carry out stabilization and reconstruc-4 tion operations with respect to a country or region 5 that is in, is in transition from, or is likely to enter 6 into, conflict or civil strife.

"(2) Additional use of assistance.—The Coordinator may use such assistance for activities related to the design, preparation, and deployment of capabilities, including program management capabilities, with respect to such operations, and for administrative costs of United States Government agencies that execute such operations.

# "(d) AUTHORIZATION OF APPROPRIATIONS.—

"(1) IN GENERAL.—There is authorized to be appropriated for each fiscal year beginning in the fiscal year in which the International Security Enhancement Act of 2005 is enacted, \$100,000,000 to be deposited into the Fund established under subsection (a) to provide emergency financial assistance to carry out stabilization and reconstruction operations in accordance with subsection (c).

"(2) Determination.—The Secretary of State may disburse funds appropriated under this subsection if the Secretary determines that such is in

- the national interest of the United States. The Secretary shall set the terms and conditions according to which any such funds shall be disbursed.
- 4 "(3) Replenishment.—There is authorized to
  5 be appropriated for each fiscal year beginning in the
  6 fiscal year in which the International Security En7 hancement Act of 2005 is enacted, such sums as
  8 may be necessary to be deposited into the Fund to
  9 replenish amounts expended from the Fund during
  10 the relevant fiscal year in connection with the provi11 sion of emergency financial assistance.
  - "(4) LIMITATION ON USE.—Emergency financial assistance furnished under this section may not be used to pay the salary of any person who is an officer or employee of the United States Government.
- 17 "(5) AVAILABILITY.—Funds appropriated 18 under this subsection shall remain available until ex-19 pended.
- 20 "(e) Report.—The President shall submit to the 21 Committee on International Relations of the House of 22 Representatives and the Committee on Foreign Relations
- 23 of the Senate, an annual report covering the previous year
- 24 and containing—

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- "(1) an identification of the countries or re-1 2 gions that are in, are in transition from, or are likely to enter into, conflict or civil strife for which 3 amounts have been expended from the Fund to provide emergency financial assistance to carry out sta-5 6 bilization and reconstruction operations; 7 "(2) a specification of the amounts of emer-8 gency financial assistance so expended; 9 "(3) an explanation of how or in what manner 10 the emergency financial assistance was used;
  - "(4) an evaluation of the effectiveness of the emergency financial assistance in helping the Office of the Coordinator for Reconstruction and Stabilization carry out the stabilization and reconstruction operations in such countries; and
- 16 "(5) such other information as the President 17 considers necessary and appropriate.".

#### 18 SEC. 104. AUTHORIZATIONS OF APPROPRIATIONS.

There is authorized to be appropriated such sums as 20 may be necessary to carry out this Act, including such 21 sums as may be necessary to pay the salaries, overhead, 22 travel, per diem, and related costs associated with estab-23 lishing and operating the Office of the Coordinator for 24 Stabilization and Reconstruction under section 61 of the

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1	State Department Basic Authorities Act of 1956 (22
2	U.S.C. 2651a et seq.), as added by section 102.
3	TITLE II—MISCELLANEOUS
4	PROVISIONS
5	SEC. 201. RULES OF CONSTRUCTION.
6	(a) NATIONAL SECURITY STRATEGY.—Nothing in
7	this Act shall be construed to encourage or discourage an
8	increase or decrease in foreign interventions or military
9	or non-military operations by the United States, or to en-
10	dorse any particular national security strategy or policy.
11	(b) Authority of the President.—Nothing in
12	this Act shall be construed to limit the authority of the
13	President to undertake any military or non-military oper-
14	ation that the President considers necessary to protect the
15	national security interests of the United States.
16	SEC. 202. SENSE OF CONGRESS.
17	It is the sense of Congress that—
18	(1) funds appropriated to carry out the amend-
19	ments made by this Act should be offset, to the
20	greatest extent practicable, by reductions in redun-
21	dant or duplicative functions and foreign assistance
22	programs of the Department of State; and
23	(2) increased staff levels required by the
24	amendments made by this Act should be offset, to
25	the greatest extent practicable, by—

1	(A) the transfer of staff within the Depart-
2	ment of State; and
3	(B) the elimination of redundant functions
4	of the Department of State that arise as a re-
5	sult of the amendments made by this Act.

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